## SENATE BILL 6563

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State of Washington 62nd Legislature 2012 Regular Session

By Senators Brown, Harper, Hobbs, Murray, Pridemore, Delvin, Kohl-Welles, Chase, Shin, and Conway

Read first time 01/31/12. Referred to Committee on Ways & Means.

- AN ACT Relating to merging plan 1 and plan 2 of the law enforcement
- officers' and firefighters' retirement system; amending RCW 41.26.080,
- 3 41.50.075, 41.26.710, 41.26.715, 41.26.717, 41.26.720, 41.26.725,
- 4 41.26.732, 41.45.010, 41.45.035, 41.45.050, 41.45.060, 41.45.0604,
- 5 41.45.067, 41.45.070, 41.04.278, and 41.50.255; reenacting and amending
- 6 RCW 43.84.092; creating new sections; and declaring an emergency.
- 7 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 8 <u>NEW SECTION.</u> **Sec. 1.** (1) The contribution rates charged to law
- 9 enforcement officers' and firefighters' plan 2 members, employers, and
- 10 the state from the first of the month in which this section takes
- 11 effect, through June 30, 2013, shall be as follows:
- 12 Member ...... 8.46%
- Employer..... 5.08%
- 14 State ...... 0.00%
- 15 (2) The rates in this section shall be increased to reflect the
- 16 cost of any additional benefits as provided for in RCW 41.45.070.

p. 1 SB 6563

- NEW SECTION. Sec. 2. Section 1 of this act is added to chapter 41.26 RCW, but because of its temporary nature, shall not be codified.
  - **Sec. 3.** RCW 41.26.080 and 2007 c 492 s 8 are each amended to read as follows:

- (1) Except as set forth under subsection (2) of this section, the total liability of the plan 1 system shall be funded as follows:
- (a) Every plan 1 member shall have deducted from each payroll a sum equal to six percent of his or her basic salary for each pay period.
- (b) Every employer shall contribute monthly a sum equal to six percent of the basic salary of each plan 1 employee who is a member of this retirement system. The employer shall transmit the employee and employer contributions with a copy of the payroll to the retirement system monthly.
- (c) The remaining liabilities of the plan 1 system shall be funded as provided in chapter 41.45 RCW.
- (d) Every member shall be deemed to consent and agree to the contribution made and provided for herein, and shall receipt in full for his or her salary or compensation. Payment less said contributions shall be a complete discharge of all claims and demands whatsoever for the services rendered by such person during the period covered by such payments, except his or her claim to the benefits to which he or she may be entitled under the provisions of this chapter.
- (2) No employer or member contribution is required after June 30, 2000, unless the most recent valuation study for law enforcement officers' and firefighters' retirement system plan 1 indicates the plan has unfunded liabilities. The legislature clarifies the enactment of section 907, chapter 1, Laws of 2000 2nd sp. sess. and affirms the suspension of employer and member contributions to plan 1 of the law enforcement officers' and firefighters' retirement system, effective June 30, 2000, as provided in this subsection. The legislature intends this 2007 amendment of this subsection to be curative, remedial, and retrospectively applicable to June 30, 2000. Contributions for the law enforcement officers' and firefighters' plan 1 shall be established by the law enforcement officers' and firefighters' retirement board beginning July 1, 2013, as provided in this chapter.

**Sec. 4.** RCW 41.50.075 and 2004 c 242 s 44 are each amended to read 2 as follows:

- (1) ((Two funds are hereby created and)) There is hereby established in the state treasury ((to be known as)) the Washington law enforcement officers' and firefighters' system ((plan 1)) retirement fund((, and the Washington law enforcement officers' and firefighters' system plan 2 retirement fund)) which shall consist of all moneys paid ((into them)) in accordance with the provisions of this chapter and chapter 41.26 RCW, whether such moneys take the form of cash, securities, or other assets((. The plan 1 fund shall consist of all moneys paid)) to finance the benefits provided to members of the law enforcement officers' and firefighters' retirement system plan 1((, and the plan 2 fund shall consist of all moneys paid to finance)) and the benefits provided to members of the law enforcement officers' and firefighters' retirement system plan 2.
  - (2) All of the assets of the Washington state teachers' retirement system shall be credited according to the purposes for which they are held, to two funds to be maintained in the state treasury, namely, the teachers' retirement system plan 1 fund and the teachers' retirement system combined plan 2 and 3 fund. The plan 1 fund shall consist of all moneys paid to finance the benefits provided to members of the Washington state teachers' retirement system plan 1, and the combined plan 2 and 3 fund shall consist of all moneys paid to finance the benefits provided to members of the Washington state teachers' retirement system plan 2 and 3.
  - (3) There is hereby established in the state treasury two separate funds, namely the public employees' retirement system plan 1 fund and the public employees' retirement system combined plan 2 and plan 3 fund. The plan 1 fund shall consist of all moneys paid to finance the benefits provided to members of the public employees' retirement system plan 1, and the combined plan 2 and plan 3 fund shall consist of all moneys paid to finance the benefits provided to members of the public employees' retirement system plans 2 and 3.
  - (4) There is hereby established in the state treasury the school employees' retirement system combined plan 2 and 3 fund. The combined plan 2 and 3 fund shall consist of all moneys paid to finance the benefits provided to members of the school employees' retirement system plan 2 and plan 3.

p. 3 SB 6563

- 1 (5) There is hereby established in the state treasury the public 2 safety employees' retirement system plan 2 fund. The plan 2 fund shall 3 consist of all moneys paid to finance the benefits provided to members 4 of the public safety employees' retirement system plan 2.
- Sec. 5. After the merger of the law enforcement 5 NEW SECTION. 6 officers' and firefighters' retirement system plan 1 into the law 7 enforcement officers' and firefighters' retirement system plan 2, each participant in the law enforcement officers' and firefighters' plan 1 8 or the law enforcement officers' and firefighters' plan 2 is entitled 9 to the same benefits immediately after the merger as immediately prior 10 11 to the merger including, but not limited to, any benefits provided to 12 active or retired members of the law enforcement officers' and 13 firefighters' retirement system plan 1 by city or county disability boards pursuant to RCW 41.26.150. This protection is in addition to 14 15 any other protections provided by law.
- 16 **Sec. 6.** RCW 41.26.710 and 2003 c 2 s 3 are each amended to read as follows:

The definitions in this section apply throughout this subchapter unless the context clearly requires otherwise.

(1) "Member" or "beneficiary" means:

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- 21 (a) Current and future law enforcement officers and firefighters 22 who are contributing to the plan;
  - (b) Retired employees or their named beneficiaries who receive benefits from the plan; and
- 25 (c) Separated vested members of the plan who are not currently 26 receiving benefits.
- 27 (2) "Plan" means the law enforcement officers' and firefighters' 28 retirement system plan 1 or plan 2.
  - (3) "Actuary" means the actuary employed by the board of trustees.
  - (4) "State actuary" means the actuary employed by the department.
    - (5) "Board" means the board of trustees.
- 32 (6) "Board member" means a member of the board of trustees.
- 33 (7) "Department" means the department of retirement systems.
- 34 (8) "Minimum benefits" means those benefits provided for in chapter 35 41.26 RCW as of July 1, 2003.

- 1 (9) "Employer" means the same as under RCW  $41.26.030((\frac{(2)}{2}))$  2 (14)(b).
  - (10) "Enrolled actuary" means an actuary who is enrolled under the employee retirement income security act of 1974 (Subtitle C of Title III) and who is a member of the society of actuaries or the American academy of actuaries.
  - (11) "Increased benefit" means a benefit in addition to the minimum benefits.
    - (12) "Trust" means the assets of the ((plan)) system.

- (13) "Benefits" means the age or service or combination thereof required for retirement, the level of service and disability retirement benefits, survivorship benefits, payment options including a deferred retirement option plan, average final compensation, postretirement cost-of-living adjustments, including health care and the elements of compensation. Benefits shall not include the classifications of employment eligible to participate in the plan.
- 17 (14) "Actuarially sound" means the ((plan)) system is sufficiently 18 funded to meet its projected liabilities and to defray the reasonable 19 expenses of its operation based upon commonly accepted, sound actuarial 20 principles.
- 21 (15) "System" means the law enforcement officers' and firefighters'
  22 retirement system established in RCW 41.50.075.
- **Sec. 7.** RCW 41.26.715 and 2007 c 303 s 1 are each amended to read as follows:
  - (1) An eleven member board of trustees is hereby created.
  - (a) Before January 1, 2007, three of the board members shall be active law enforcement officers who are participants in the plan. Beginning with the first vacancy on or after January 1, 2007, two board members shall be active law enforcement officers who are participants in the plan and one board member shall be either an active or a retired law enforcement officer who is a participant of the plan. The law enforcement officer board members shall be appointed by the governor from a list provided by a recognized statewide council whose membership consists exclusively of guilds, associations, and unions representing state and local government police officers, deputies, and sheriffs and excludes federal law enforcement officers.

p. 5 SB 6563

(b) Before January 1, 2007, three of the board members shall be active firefighters who are participants in the plan. Beginning with the first vacancy on or after January 1, 2007, two board members shall be active firefighters who are participants in the plan and one board member shall be either an active or a retired firefighter who is a participant of the plan. The firefighter board members shall be appointed by the governor from a list provided by a recognized statewide council, affiliated with an international association representing the interests of firefighters.

- (c) Three of the board members shall be representatives of employers and shall be appointed by the governor.
- (d) One board member shall be a member of the house of representatives who is appointed by the governor based on the recommendation of the speaker of the house of representatives.
- (e) One board member shall be a member of the senate who is appointed by the governor based on the recommendation of the majority leader of the senate.
- (f) After January 1, 2008, at least one board member must be a retired participant of the law enforcement officers' and firefighters' retirement system ((plan 2)). This member may be appointed under (a) through (e) of this subsection.
- (2) The initial law enforcement officer and firefighter board members shall serve terms of six, four, and two years, respectively. Thereafter, law enforcement officer and firefighter board members serve terms of six years. The initial employer representative board members shall serve terms of four, five, and six years, respectively. Thereafter, employer representative board members serve terms of four years. The initial legislative board members shall serve terms of five years and six months. Thereafter, legislative board members serve terms of two years, which begin on January 1st of odd-numbered years. Board members may be reappointed to succeeding terms without limitation. Board members shall serve until their successors are appointed and seated.
- 34 (3) In the event of a vacancy on the board, the vacancy shall be 35 filled in the same manner as prescribed for an initial appointment.
- **Sec. 8.** RCW 41.26.717 and 2003 c 92 s 1 are each amended to read 37 as follows:

The law enforcement officers' and firefighters' ((plan 2)) retirement board established in section 4, chapter 2, Laws of 2003 has the following duties and powers in addition to any other duties or powers authorized or required by law. The board:

- (1) Shall employ staff as necessary to implement the purposes of chapter 2, Laws of 2003 and this act. Staff must be state employees under Title 41 RCW;
- (2) Shall adopt an annual budget as provided in section 5, chapter 2, Laws of 2003. Expenses of the board are paid from the expense fund created in RCW 41.26.732;
- 11 (3) May make, execute, and deliver contracts, conveyances, and 12 other instruments necessary to exercise and discharge its powers and 13 duties;
- 14 (4) May contract for all or part of the services necessary for the 15 management and operation of the board with other state or nonstate 16 entities authorized to do business in the state; and
- 17 (5) May contract with actuaries, auditors, and other consultants as 18 necessary to carry out its responsibilities.
- **Sec. 9.** RCW 41.26.720 and 2008 c 99 s 5 are each amended to read 20 as follows:
- 21 (1) The board of trustees have the following powers and duties and 22 shall:
  - (a) Adopt actuarial tables, assumptions, and cost methodologies in consultation with an enrolled actuary retained by the board. These actions shall not be subject to legislative revision if they are certified as being reasonable by the state actuary. The state actuary shall provide assistance when the board requests. The actuary retained by the board shall utilize the aggregate actuarial cost method, or other recognized actuarial cost method based on a level percentage of payroll, as that term is employed by the American academy of actuaries. The actuary retained by the board shall adjust the actuarial cost method to recognize the actuarial present value of future revenue that will be included in the calculation of the market value of assets pursuant to RCW 41.26.805(2), using the methods and assumptions employed by the state actuary in RCW 41.26.805(9). In determining the reasonableness of actuarial valuations, assumptions, and cost methodologies, the actuary retained by the board shall provide a copy

p. 7 SB 6563

of all such calculations to the state actuary. If the two actuaries concur on the calculations, contributions shall be made as set forth in the report of the board's actuary. If the two actuaries cannot agree, they shall appoint a third, independent, enrolled actuary who shall review the calculations of the actuary retained by the board and the state actuary. Thereafter, contributions shall be based on the methodology most closely following that of the third actuary;

- (b)(i) Provide for the design and implementation of increased benefits for members and beneficiaries of the plan, subject to the contribution limitations under RCW 41.26.725. An increased benefit may not be approved by the board until an actuarial cost of the benefit has been determined by the actuary and contribution rates adjusted as may be required to maintain the plan on a sound actuarial basis. Increased benefits as approved by the board shall be presented to the legislature on January 1st of each year. The increased benefits as approved by the board shall become effective within ninety days unless a bill is enacted in the next ensuing session of the legislature, by majority vote of each house of the legislature, repealing the action of the board;
- (ii) As an alternative to the procedure in (b)(i) of this subsection, recommend to the legislature changes in the benefits for members and beneficiaries, without regard to the cost limitations in RCW 41.26.725(3). Benefits adopted in this manner shall have the same contractual protections as the minimum benefits in the plan. The recommendations of the board shall be presented to the legislature on January 1st of each year. These measures shall take precedence over all other measures in the legislature, except appropriations bills, and shall be either enacted or rejected without change or amendment by the legislature before the end of such regular session;
- (c) Retain professional and technical advisors necessary for the accomplishment of its duties. The cost of these services may be withdrawn from the trust;
- (d) Consult with the department for the purpose of improving benefit administration and member services;
- (e) Provide an annual report to the governor and the legislature setting forth the actuarial funding status of the plan and making recommendations for improvements in those aspects of retirement

administration directed by the legislature or administered by the department;

- (f) Establish uniform administrative rules and operating policies in the manner prescribed by law;
- (g) Engage administrative staff and acquire office space independent of, or in conjunction with, the department. The department shall provide funding from its budget for these purposes;
- (h) Publish on an annual basis a schedule of increased benefits together with a summary of the minimum benefits as established by the legislature which shall constitute the official plan document; and
- (i) Be the fiduciary of the plan and discharge the board's duties solely in the interest of the members and beneficiaries of the plan.
- 13 (2) Meetings of the board of trustees shall be conducted as 14 follows:
- 15 (a) All board meetings are open to the public, preceded by timely 16 public notice;
  - (b) All actions of the board shall be taken in open public session, except for those matters which may be considered in executive session as provided by law;
  - (c) The board shall retain minutes of each meeting setting forth the names of those board members present and absent, and their voting record on any voted issue; and
  - (d) The board may establish, with the assistance of the appropriate office of state government, an internet web site providing for interactive communication with state government, members and beneficiaries of the plan, and the public.
  - (3) A quorum of the board is six board members. All board actions require six concurring votes.
  - (4) The decisions of the board shall be made in good faith and are final, binding, and conclusive on all parties. The decisions of the board shall be subject to judicial review as provided by law.
  - (5) A law enforcement officers' and firefighters' retirement system ((plan 2)) expense fund is established for the purpose of defraying the expenses of the board. The board shall cause an annual budget to be prepared consistent with the requirements of chapter 43.88 RCW and shall draw the funding for the budget from the investment income of the trust. Board members shall be reimbursed for travel and education expenses as provided in RCW 43.03.050 and 43.03.060. The board shall

p. 9 SB 6563

- 1 make an annual report to the governor, legislature, and state auditor
- 2 setting forth a summary of the costs and expenditures of the plan for
- 3 the preceding year. The board shall also retain the services of an
- 4 independent, certified public accountant who shall annually audit the
- 5 expenses of the fund and whose report shall be included in the board's
- 6 annual report.
- 7 **Sec. 10.** RCW 41.26.725 and 2003 c 93 s 1 are each amended to read 8 as follows:
- 9 (1) The board of trustees shall establish contributions as set 10 forth in this section. The cost of the ((minimum benefits as defined 11 in this plan)) combined plan 1 and plan 2 benefits shall be funded on
- 12 the following ratio:

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- Employee contributions 50%
- Employer contributions 30%
- 15 State contributions 20%
- 16 (2) The minimum benefits shall constitute a contractual obligation 17 of the state and the contributing employers and may not be reduced 18 below the levels in effect on July 1, 2003. The state and the 19 contributing employers shall maintain the minimum benefits on a sound 20 actuarial basis in accordance with the actuarial standards adopted by 21 the board.
  - (3) Increased benefits created as provided for in RCW 41.26.720 are granted on a basis not to exceed the contributions provided for in this In addition to the contributions necessary to maintain the minimum benefits, for any increased benefits provided for by the board, the employee contribution shall not exceed fifty percent of the actuarial cost of the benefit. In no instance shall the employee cost exceed ten percent of covered payroll without the consent of a majority of the affected employees. Employer contributions shall not exceed thirty percent of the cost, but in no instance shall the employer percent of contribution exceed six covered payroll. State contributions shall not exceed twenty percent of the cost, but in no instance shall the state contribution exceed four percent of covered payroll. Employer contributions may not be increased above the maximum under this section without the consent of the governing body of the employer. State contributions may not be increased above the maximum provided for in this section without the consent of the legislature.

- In the event that the cost of maintaining the increased benefits on a sound actuarial basis exceeds the aggregate contributions provided for in this section, the board shall submit to the affected members of the plan the option of paying the increased costs or of having the increased benefits reduced to a level sufficient to be maintained by the aggregate contributions. The reduction of benefits in accordance with this section shall not be deemed a violation of the contractual rights of the members, provided that no reduction may result in benefits being lower than the level of the minimum benefits.
- 10 (4) The board shall manage the trust in a manner that maintains 11 reasonable contributions and administrative costs. Providing 12 additional benefits to members and beneficiaries is the board's 13 priority.
- **Sec. 11.** RCW 41.26.732 and 2003 c 92 s 6 are each amended to read 15 as follows:

- (1) A law enforcement officers' and firefighters' retirement system ((plan 2)) expense fund is created within the law enforcement officers' and firefighters' retirement system ((plan 2)) fund.
- (2) The state investment board has the full power to invest, reinvest, manage, contract, sell, or exchange investment money in the expense fund. The state investment board is authorized to adopt investment policies for the money in the expense fund. All investment and operating costs associated with the investment of money shall be paid pursuant to RCW 43.33A.160 and 43.84.160. With the exception of these expenses, the earnings from the investment of the money shall be retained by the law enforcement officers' and firefighters' retirement system plan 2 fund.
- (3) All investments made by the investment board shall be made with the exercise of that degree of judgment and care pursuant to RCW 43.33A.140 and the investment policy established by the state investment board.
- (4) When appropriate for investment purposes, the state investment board may commingle money in the expense fund with other funds.
- (5) The authority to establish all policies relating to the expense fund, other than the investment policies as set forth in subsections (2) through (4) of this section, resides with the law enforcement officers' and firefighters' ((plan 2)) retirement board. With the

p. 11 SB 6563

- exception of investments by, and expenses of, the state investment 1 2 board set forth in subsection (2) of this section, disbursements from 3 this expense fund may be made only on the authorization of the law 4 enforcement officers' and firefighters' ((plan 2)) retirement board, 5 and money in the expense fund may be spent only for the purposes of defraying the of the law enforcement officers' 6 expenses 7 firefighters' ((<del>plan 2</del>)) retirement board as provided in ((section 5, 8 chapter 2, Laws of 2003)) RCW 41.26.720.
  - (6) The state investment board shall routinely consult and communicate with the law enforcement officers' and firefighters' ((plan 2)) retirement board on the investment policy, earnings of the trust, and related needs of the expense fund.
  - retirement board shall administer the expense fund in a manner reasonably designed to be actuarially sound. The assets of the expense fund must be sufficient to defray the obligations of the account including the costs of administration. Money used for administrative expenses is not subject to the allotment of all expenditures pursuant to chapter 43.88 RCW. ((However,)) An appropriation is not required for expenditures. Administrative expenses include, but are not limited to, the salaries and expenses of law enforcement officers' and firefighters' ((plan 2)) retirement board personnel including lease payments, travel, and goods and services necessary for operation of the board, audits, and other general costs of conducting the business of the board.
  - (8) The state investment board shall allocate from the law enforcement officers' and firefighters' retirement system ((plan 2)) fund to the expense fund the amount necessary to cover the expenses of the law enforcement officers' and firefighters' ((plan 2)) retirement board.
- 31 **Sec. 12.** RCW 41.45.010 and 2009 c 561 s 1 are each amended to read 32 as follows:
- It is the intent of the legislature to provide a dependable and systematic process for funding the benefits provided to members and retirees of the public employees' retirement system, chapter 41.40 RCW; the teachers' retirement system, chapter 41.32 RCW; the law enforcement officers' and firefighters' retirement systems, chapter 41.26 RCW; the

SB 6563 p. 12

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school employees' retirement system, chapter 41.35 RCW; the public safety employees' retirement system, chapter 41.37 RCW; and the Washington state patrol retirement system, chapter 43.43 RCW.

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The funding process established by this chapter is intended to achieve the following goals:

- (1) To fully fund the public employees' retirement system plans 2 and 3, the teachers' retirement system plans 2 and 3, the school employees' retirement system plans 2 and 3, the public safety employees' retirement system plan 2, and the law enforcement officers' and firefighters' retirement system ((plan 2)) as provided by law;
- (2) ((To fully amortize the total costs of the law enforcement officers' and firefighters' retirement system plan 1, not later than June 30, 2024;
- (3)) To fully amortize the unfunded actuarial accrued liability in the public employees' retirement system plan 1 and the teachers' retirement system plan 1 within a rolling ten-year period, using methods and assumptions that balance needs for increased benefit security, decreased contribution rate volatility, and affordability of pension contribution rates;
- $((\frac{4}{1}))$  (3) To establish long-term employer contribution rates which will remain a relatively predictable proportion of the future state budgets; and
- $((\frac{5}{1}))$   $(\frac{4}{1})$  To fund, to the extent feasible, all benefits for plan 24 2 and 3 members over the working lives of those members so that the 25 cost of those benefits are paid by the taxpayers who receive the 26 benefit of those members' service.
- 27 **Sec. 13.** RCW 41.45.035 and 2009 c 561 s 2 are each amended to read as follows:
- 29 (1) Beginning July 1, 2001, the following long-term economic assumptions shall be used by the state actuary for the purposes of RCW 31 41.45.030:
  - (a) The growth in inflation assumption shall be 3.5 percent;
- 33 (b) The growth in salaries assumption, exclusive of merit or longevity increases, shall be 4.5 percent;
- 35 (c) The investment rate of return assumption shall be 8 percent; 36 and

p. 13 SB 6563

(d) The growth in system membership assumption shall be 1.25 percent for the public employees' retirement system, the public safety employees' retirement system, the school employees' retirement system, and the law enforcement officers' and firefighters' retirement system. The assumption shall be .90 percent for the teachers' retirement system.

- (2) Beginning July 1, 2009, the growth in salaries assumption for the public employees' retirement system, the public safety employees' retirement system, the teachers' retirement system, the school employees' retirement system, ((plan 1 of the law enforcement officers' and firefighters' retirement system,)) and the Washington state patrol retirement system, exclusive of merit or longevity increases, shall be the sum of:
- (a) The growth in inflation assumption in subsection (1)(a) of this section; and
  - (b) The productivity growth assumption of 0.5 percent.
  - (3)(a) Beginning with actuarial studies done after July 1, 2003, changes to plan asset values that vary from the long-term investment rate of return assumption shall be recognized in the actuarial value of assets over a period that varies up to eight years depending on the magnitude of the deviation of each year's investment rate of return relative to the long-term rate of return assumption. Beginning with actuarial studies performed after July 1, 2004, the actuarial value of assets shall not be greater than one hundred thirty percent of the market value of assets as of the valuation date or less than seventy percent of the market value of assets as of the valuation date. Beginning April 1, 2004, the council, by affirmative vote of four councilmembers, may adopt changes to this asset value smoothing technique. Any changes adopted by the council shall be subject to revision by the legislature.
  - (b) The state actuary shall periodically review the appropriateness of the asset smoothing method in this section and recommend changes to the council as necessary. Any changes adopted by the council shall be subject to revision by the legislature.
- (4) Changes in the long-term economic assumptions, recognition of asset values that vary from the long-term investment rate of assumption, or limits on the extent to which the market value of assets can deviate from the actuarial value of assets used in actuarial

- 1 <u>studies on the law enforcement officers' and firefighters' retirement</u>
- 2 system shall be adopted by the law enforcement officers' and
- 3 firefighters' retirement board pursuant to RCW 41.26.720. Any changes
- 4 <u>adopted</u> by the board shall not be subject to revision by the
- 5 <u>legislature if they are certified as being reasonable by the state</u>
- 6 <u>actuary</u>.

- **Sec. 14.** RCW 41.45.050 and 2004 c 242 s 38 are each amended to 8 read as follows:
  - (1) Employers of members of the public employees' retirement system, the teachers' retirement system, the school employees' retirement system, the public safety employees' retirement system, and the Washington state patrol retirement system shall make contributions to those systems based on the rates established in RCW 41.45.060 and 41.45.070.
  - (2) The state shall make contributions to the law enforcement officers' and firefighters' retirement system ((plan 2)) based on the rates established in RCW 41.45.060 and 41.45.070. The state treasurer shall transfer the required contributions each month on the basis of salary data provided by the department.
  - (3) The department shall bill employers, and the state shall make contributions to the law enforcement officers' and firefighters' retirement system ((plan 2)), using the combined rates established in RCW 41.45.060 and 41.45.070 regardless of the level of appropriation provided in the biennial budget. Any member of an affected retirement system may, by mandamus or other appropriate proceeding, require the transfer and payment of funds as directed in this section.
  - (4) The contributions received for the public employees' retirement system shall be allocated between the public employees' retirement system plan 1 fund and the public employees' retirement system combined plan 2 and plan 3 fund as follows: The contributions necessary to fully fund the public employees' retirement system combined plan 2 and plan 3 employer contribution shall first be deposited in the public employees' retirement system combined plan 2 and plan 3 fund. All remaining public employees' retirement system employer contributions shall be deposited in the public employees' retirement system plan 1 fund.

p. 15 SB 6563

(5) The contributions received for the teachers' retirement system shall be allocated between the plan 1 fund and the combined plan 2 and plan 3 fund as follows: The contributions necessary to fully fund the combined plan 2 and plan 3 employer contribution shall first be deposited in the combined plan 2 and plan 3 fund. All remaining teachers' retirement system employer contributions shall be deposited in the plan 1 fund.

- (6) The contributions received for the school employees' retirement system shall be allocated between the public employees' retirement system plan 1 fund and the school employees' retirement system combined plan 2 and plan 3 fund as follows: The contributions necessary to fully fund the combined plan 2 and plan 3 employer contribution shall first be deposited in the combined plan 2 and plan 3 fund. All remaining school employees' retirement system employer contributions shall be deposited in the public employees' retirement system plan 1 fund.
- (7) The contributions received for the law enforcement officers' and firefighters' retirement system  $((\frac{plan}{2}))$  shall be deposited in the law enforcement officers' and firefighters' retirement system  $((\frac{plan}{2}))$  fund.
- (8) The contributions received for the public safety employees' retirement system shall be allocated between the public employees' retirement system plan 1 fund and the public safety employees' retirement system plan 2 fund as follows: The contributions necessary to fully fund the plan 2 employer contribution shall first be deposited in the plan 2 fund. All remaining public safety employees' retirement system employer contributions shall be deposited in the public employees' retirement system plan 1 fund.
- **Sec. 15.** RCW 41.45.060 and 2009 c 561 s 3 are each amended to read 30 as follows:
- 31 (1) The state actuary shall provide preliminary actuarial valuation 32 results based on the economic assumptions and asset value smoothing 33 technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or 34 41.45.035.
- 35 (2) Not later than July 31, 2008, and every two years thereafter, 36 consistent with the economic assumptions and asset value smoothing

technique included in RCW 41.45.035 or adopted under RCW 41.45.030 or 41.45.035, the council shall adopt and may make changes to:

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- (a) ((A basic state contribution rate for the law enforcement officers' and firefighters' retirement system plan 1;
- (b)) Basic employer contribution rates for the public employees' retirement system, the teachers' retirement system, and the Washington state patrol retirement system; and
- ((<del>(c)</del>)) <u>(b)</u> Basic employer contribution rates for the school employees' retirement system and the public safety employees' retirement system for funding both those systems and the public employees' retirement system plan 1.

The council may adopt annual rate changes for any plan for any rate-setting period. The contribution rates adopted by the council shall be subject to revision by the legislature.

- (3) The employer and state contribution rates adopted by the council shall be the level percentages of pay that are needed:
- (a) ((To fully amortize the total costs of the law enforcement officers' and firefighters' retirement system plan 1 not later than June 30, 2024;
  - (b))) To fully fund the public employees' retirement system plans 2 and 3, the teachers' retirement system plans 2 and 3, the public safety employees' retirement system plan 2, and the school employees' retirement system plans 2 and 3 in accordance with RCW 41.45.061, 41.45.067, and this section; and
- $((\frac{(c)}{(c)}))$  To fully fund the public employees' retirement system plan 1 and the teachers' retirement system plan 1 in accordance with RCW 41.45.070, 41.45.150, and this section.
- (4) The aggregate actuarial cost method shall be used to calculate a combined plan 2 and 3 normal cost, a Washington state patrol retirement system normal cost, and a public safety employees' retirement system normal cost.
- 32 (5) A modified entry age normal cost method, as set forth in this 33 chapter, shall be used to calculate employer contributions to the 34 public employees' retirement system plan 1 and the teachers' retirement 35 system plan 1.
- 36 (6) The employer contribution rate for the public employees' 37 retirement system and the school employees' retirement system shall 38 equal the sum of:

p. 17 SB 6563

(a) The amount required to pay the combined plan 2 and plan 3 normal cost for the system, subject to any minimum rates applied pursuant to RCW 41.45.155; plus

- (b) The amount required to amortize the unfunded actuarial accrued liability in plan 1 of the public employees' retirement system over a rolling ten-year period using projected future salary growth and growth in system membership, and subject to any minimum or maximum rates applied pursuant to RCW 41.45.150; plus
- (c) The amounts required to amortize the costs of any benefit improvements in plan 1 of the public employees' retirement system that become effective after June 30, 2009. The cost of each benefit improvement shall be amortized over a fixed ten-year period using projected future salary growth and growth in system membership. The amounts required under this subsection are not subject to, and are collected in addition to, any minimum or maximum rates applied pursuant to RCW 41.45.150.
- (7) The employer contribution rate for the public safety employees' retirement system shall equal the sum of:
- (a) The amount required to pay the normal cost for the system, subject to any minimum rates applied pursuant to RCW 41.45.155; plus
- (b) The amount required to amortize the unfunded actuarial accrued liability in plan 1 of the public employees' retirement system over a rolling ten-year period using projected future salary growth and growth in system membership, and subject to any minimum or maximum rates applied pursuant to RCW 41.45.150; plus
- (c) The amounts required to amortize the costs of any benefit improvements in plan 1 of the public employees' retirement system that become effective after June 30, 2009. The cost of each benefit improvement shall be amortized over a fixed ten-year period using projected future salary growth and growth in system membership. The amounts required under this subsection are not subject to, and are collected in addition to, any minimum or maximum rates applied pursuant to RCW 41.45.150.
- (8) The employer contribution rate for the teachers' retirement system shall equal the sum of:
- 36 (a) The amount required to pay the combined plan 2 and plan 3 37 normal cost for the system, subject to any minimum rates applied 38 pursuant to RCW 41.45.155; plus

(b) The amount required to amortize the unfunded actuarial accrued liability in plan 1 of the teachers' retirement system over a rolling ten-year period using projected future salary growth and growth in system membership, and subject to any minimum or maximum rates applied pursuant to RCW 41.45.150; plus

- (c) The amounts required to amortize the costs of any benefit improvements in plan 1 of the teachers' retirement system that become effective after June 30, 2009. The cost of each benefit improvement shall be amortized over a fixed ten-year period using projected future salary growth and growth in system membership. The amounts required under this subsection are not subject to, and are collected in addition to, any minimum or maximum rates applied pursuant to RCW 41.45.150.
- (9) The council shall immediately notify the directors of the office of financial management and department of retirement systems of the state and employer contribution rates adopted. The rates shall be effective for the ensuing biennial period, subject to any legislative modifications.
- (10) The director shall collect those rates adopted by the council. The rates established in RCW 41.45.062, or by the council, shall be subject to revision by the legislature.
- 21 (11) The state actuary shall prepare final actuarial valuation 22 results based on the economic assumptions, asset value smoothing 23 technique, and contribution rates included in or adopted under RCW 24 41.45.030, 41.45.035, and this section.
- **Sec. 16.** RCW 41.45.0604 and 2007 c 280 s 3 are each amended to 26 read as follows:
  - (1) Not later than July 31, ((2008)) 2012, and every even-numbered year thereafter, the law enforcement officers' and firefighters' ((plan 2)) retirement board shall adopt contribution rates for the law enforcement officers' and firefighters' retirement system plan 1 and plan 2 as provided in RCW 41.26.720(1)(a).
  - (2) The law enforcement officers' and firefighters' plan 2 retirement board shall immediately notify the directors of the office of financial management and department of retirement systems of the state, employer, and employee rates adopted. Thereafter, the director shall collect those rates adopted by the board. The rates shall be

p. 19 SB 6563

- 1 effective for the ensuing biennial period, and are not subject to any
- 2 legislative modifications if they are certified as being reasonable by
- 3 the state actuary.

- **Sec. 17.** RCW 41.45.067 and 2001 2nd sp.s. c 11 s 14 are each amended to read as follows:
  - (1) Any increase in the contribution rate required as the result of a failure of the state or of an employer to make any contribution required by this section shall be borne in full by the state or by that employer not making the contribution.
  - (2) The director shall notify all employers of any pending adjustment in the required contribution rate and such pending adjustment in the required contribution rate and any increase shall be announced at least thirty days prior to the effective date of the change.
  - (3) Members' contributions required by RCW 41.45.060 and 41.45.061 shall be deducted from the members' compensation each payroll period. The members' contribution and the employers' contribution shall be remitted directly to the department within fifteen days following the end of the calendar month during which the payroll period ends.
- 20 (4) The state's contribution required for the law enforcement 21 officers' and firefighters' retirement system <u>plan 1 or plan 2</u> shall be 22 transferred to the appropriate fund from the total contributions 23 transferred by the state treasurer under RCW 41.45.050.
- **Sec. 18.** RCW 41.45.070 and 2009 c 561 s 4 are each amended to read 25 as follows:
  - (1) In addition to the basic employer contribution rate established in RCW 41.45.060 ((or 41.45.054)), the department shall also charge employers of public employees' retirement system, teachers' retirement system, school employees' retirement system, public safety employees' retirement system, or Washington state patrol retirement system members an additional supplemental rate to pay for the cost of additional benefits, if any, granted to members of those systems. Except as provided in subsections (6), (7), and (9) of this section, the supplemental contribution rates required by this section shall be calculated by the state actuary and shall be charged regardless of

language to the contrary contained in the statute which authorizes additional benefits.

- In addition to the basic member, employer, and state (2) contribution rate established in RCW 41.45.0604 for the law enforcement officers' and firefighters' retirement system ((<del>plan 2</del>)), department shall also establish supplemental rates to pay for the cost additional benefits, if any, granted to members of the law enforcement officers' and firefighters' retirement system ((plan 2)). as provided in subsection (6) of this section, these supplemental rates shall be calculated by the actuary retained by the law enforcement officers' and firefighters' board and the state actuary through the process provided in RCW 41.26.720(1)(a) and the state treasurer shall transfer the additional required contributions regardless of language to the contrary contained in the statute which authorizes the additional benefits.
- (3) Beginning July 1, 2009, the supplemental rate charged under this section to fund benefit increases provided to active members of the public employees' retirement system plan 1 and the teachers' retirement system plan 1 shall be calculated as the level percentage of all system pay needed to fund the cost of the benefit over a fixed tenyear period, using projected future salary growth and growth in system membership. The supplemental rate to fund benefit increases provided to active members of the public employees' retirement system plan 1 shall be charged to all system employers in the public employees' retirement system, and the public safety employees' retirement system. The supplemental rate to fund benefit increases provided to active members of the teachers' retirement system plan 1 shall be charged to all system employers in the teachers' retirement system plan 1 shall be charged to all system employers in the teachers' retirement system.
- (4) The supplemental rate charged under this section to fund benefit increases provided to active and retired members of the public employees' retirement system plan 2 and plan 3, the teachers' retirement system plan 2 and plan 3, the public safety employees' retirement system plan 2, the school employees' retirement system plan 2 and plan 3, or the Washington state patrol retirement system shall be calculated as the level percentage of all members' pay needed to fund the cost of the benefit, as calculated under RCW 41.45.060, 41.45.061, 41.45.0631, or 41.45.067.

p. 21 SB 6563

- (5) The supplemental rate charged under this section to fund 1 2 postretirement adjustments which are provided on a nonautomatic basis to current retirees shall be calculated as the percentage of pay needed 3 to fund the adjustments as they are paid to the retirees. Beginning 4 July 1, 2009, the supplemental rate charged under this section to fund 5 increases in the automatic postretirement adjustments for active or 6 7 retired members of the public employees' retirement system plan 1 and 8 the teachers' retirement system plan 1 shall be calculated as the level percentage of pay needed to fund the cost of the automatic adjustments 9 10 over a fixed ten-year period, using projected future salary growth and growth in system membership. The supplemental rate to fund increases 11 12 in the automatic postretirement adjustments for active members or 13 retired members of the public employees' retirement system plan 1 shall 14 be charged to all system employers in the public employees' retirement system, the school employees' retirement system, and the public safety 15 employees' retirement system. The supplemental rate to fund increases 16 17 in automatic postretirement adjustments for active members or retired 18 members of the teachers' retirement system plan 1 shall be charged to 19 all system employers in the teachers' retirement system.
  - (6) A supplemental rate shall not be charged to pay for the cost of additional benefits granted to members pursuant to chapter 340, Laws of 1998.
  - (7) A supplemental rate shall not be charged to pay for the cost of additional benefits granted to members pursuant to chapter 41.31A RCW; section 309, chapter 341, Laws of 1998; or section 701, chapter 341, Laws of 1998.
  - (8) A supplemental rate shall not be charged to pay for the cost of additional benefits granted to members and survivors pursuant to chapter 94, Laws of 2006.
  - (9) A supplemental rate shall not be charged to pay for the cost of the additional benefits granted to members of the teachers' retirement system and the school employees' retirement system plans 2 and 3 in sections 2, 4, 6, and 8, chapter 491, Laws of 2007 until September 1, 2008. A supplemental rate shall not be charged to pay for the cost of the additional benefits granted to members of the public employees' retirement system plans 2 and 3 under sections 9 and 10, chapter 491, Laws of 2007 until July 1, 2008.

SB 6563 p. 22

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**Sec. 19.** RCW 41.04.278 and 2006 c 309 s 4 are each amended to read 2 as follows:

- (1) The select committee on pension policy may form three function-specific subcommittees, as set forth under subsection (2) of this section, from the members under RCW 41.04.276(1) (a) through (e), as follows:
- (a) A public safety subcommittee with one member from each group under RCW 41.04.276(1) (a) through (e);
- 9 (b) An education subcommittee with one member from each group under 10 RCW 41.04.276(1) (a) through (e); and
- 11 (c) A state and local government subcommittee, with one retiree 12 member under RCW 41.04.276(1)(d) and two members from each group under 13 RCW 41.04.276(1) (a) through (c) and (e).

14 The retiree members may serve on more than one subcommittee to 15 ensure representation on each subcommittee.

- (2)(a) The public safety subcommittee shall focus on pension issues affecting public safety employees who are members of the (( $\frac{1}{4}$  emforcement officers' and firefighters',)) public safety employees'(( $\frac{1}{4}$ )) and Washington state patrol retirement systems.
- (b) The education subcommittee shall focus on pension issues affecting educational employees who are members of the public employees', teachers', and school employees' retirement systems.
- (c) The state and local government subcommittee shall focus on pension issues affecting state and local government employees who are members of the public employees' retirement system.
- **Sec. 20.** RCW 41.50.255 and 2004 c 242 s 49 are each amended to read as follows:
  - (1) The director is authorized to pay from the interest earnings of the trust funds of the public employees' retirement system, the teachers' retirement system, the Washington state patrol retirement system, the Washington judicial retirement system, the judges' retirement system, the school employees' retirement system, the public safety employees' retirement system, or the law enforcement officers' and firefighters' retirement system lawful obligations of the appropriate system for legal expenses and medical expenses which expenses are primarily incurred for the purpose of protecting the

p. 23 SB 6563

appropriate trust fund or are incurred in compliance with statutes governing such funds.

The term "legal expense" includes, but is not limited to, legal services provided through the legal services revolving fund, fees for expert witnesses, travel expenses, fees for court reporters, cost of transcript preparation, and reproduction of documents.

The term "medical costs" includes, but is not limited to, expenses for the medical examination or reexamination of members or retirees, the costs of preparation of medical reports, and fees charged by medical professionals for attendance at discovery proceedings or hearings.

The director may also pay from the interest earnings of the trust funds specified in this section costs incurred in investigating fraud and collecting overpayments, including expenses incurred to review and investigate cases of possible fraud against the trust funds and collection agency fees and other costs incurred in recovering overpayments. Recovered funds must be returned to the appropriate trust funds.

- (2) The law enforcement officers' and firefighters' retirement board is authorized to pay from the interest earnings of the law enforcement officers' and firefighters' retirement system trust fund lawful obligations for legal expenses that are primarily incurred for the purpose of protecting the trust fund or incurred in compliance with statutes governing the fund.
- Sec. 21. RCW 43.84.092 and 2011 1st sp.s. c 16 s 6, 2011 1st sp.s. c 7 s 22, 2011 c 369 s 6, 2011 c 339 s 1, 2011 c 311 s 9, 2011 c 272 s 3, 2011 c 120 s 3, and 2011 c 83 s 7 are each reenacted and amended to read as follows:
  - (1) All earnings of investments of surplus balances in the state treasury shall be deposited to the treasury income account, which account is hereby established in the state treasury.
  - (2) The treasury income account shall be utilized to pay or receive funds associated with federal programs as required by the federal cash management improvement act of 1990. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for refunds or allocations of interest earnings required by the cash management improvement act. Refunds of interest to the

federal treasury required under the cash management improvement act 1 2 fall under RCW 43.88.180 and shall not require appropriation. office of financial management shall determine the amounts due to or 3 4 from the federal government pursuant to the cash management improvement 5 The office of financial management may direct transfers of funds 6 between accounts as deemed necessary to implement the provisions of the 7 cash management improvement act, and this subsection. 8 allocations shall occur prior to the distributions of earnings set 9 forth in subsection (4) of this section.

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- (3) Except for the provisions of RCW 43.84.160, the treasury income account may be utilized for the payment of purchased banking services on behalf of treasury funds including, but not limited to, depository, safekeeping, and disbursement functions for the state treasury and affected state agencies. The treasury income account is subject in all respects to chapter 43.88 RCW, but no appropriation is required for payments to financial institutions. Payments shall occur prior to distribution of earnings set forth in subsection (4) of this section.
- (4) Monthly, the state treasurer shall distribute the earnings credited to the treasury income account. The state treasurer shall credit the general fund with all the earnings credited to the treasury income account except:
- The following accounts and funds shall receive their proportionate share of earnings based upon each account's and fund's average daily balance for the period: The aeronautics account, the aircraft search and rescue account, the budget stabilization account, vessel replacement account, the capitol building capital construction account, the Cedar River channel construction and operation account, the Central Washington University capital projects the charitable, educational, penal and reformatory institutions account, the cleanup settlement account, the Columbia river basin water supply development account, the Columbia river basin taxable bond water supply development account, the Columbia river basin water supply revenue recovery account, the common school construction fund, the county arterial preservation account, the county criminal justice assistance account, the county sales and use tax equalization account, the deferred compensation administrative account, the deferred compensation principal account, the department of licensing services account, the department of retirement systems expense account, the

p. 25 SB 6563

developmental disabilities community trust account, the drinking water 1 assistance account, the drinking water assistance administrative 2 3 account, the drinking water assistance repayment account, the Eastern 4 Washington University capital projects account, the Interstate 405 5 express toll lanes operations account, the education construction fund, the education legacy trust account, the election account, the energy 6 7 freedom account, the energy recovery act account, the essential rail 8 assistance account, The Evergreen State College capital projects 9 account, the federal forest revolving account, the ferry bond retirement fund, the freight congestion relief account, the freight 10 mobility investment account, the freight mobility multimodal account, 11 12 the grade crossing protective fund, the public health services account, 13 the health system capacity account, the high capacity transportation 14 account, the state higher education construction account, the higher 15 education construction account, the highway bond retirement fund, the highway infrastructure account, the highway safety account, the high 16 17 occupancy toll lanes operations account, the hospital safety net 18 assessment fund, the industrial insurance premium refund account, the 19 judges' retirement account, the judicial retirement administrative account, the judicial retirement principal account, the local leasehold 20 21 excise tax account, the local real estate excise tax account, the local 22 sales and use tax account, the marine resources stewardship trust 23 account, the medical aid account, the mobile home park relocation fund, 24 the motor vehicle fund, the motorcycle safety education account, the multiagency permitting team account, the multimodal transportation 25 26 account, the municipal criminal justice assistance account, the 27 municipal sales and use tax equalization account, the natural resources 28 deposit account, the oyster reserve land account, the pension funding 29 stabilization account, the perpetual surveillance and maintenance 30 account, the public employees' retirement system plan 1 account, the public employees' retirement system combined plan 2 and plan 3 account, 31 32 the public facilities construction loan revolving account beginning July 1, 2004, the public health supplemental account, the public 33 transportation systems account, the public works assistance account, 34 35 the Puget Sound capital construction account, the Puget Sound ferry 36 operations account, the Puyallup tribal settlement account, the real 37 estate appraiser commission account, the recreational vehicle account, 38 the regional mobility grant program account, the resource management

cost account, the rural arterial trust account, the rural mobility 1 2 grant program account, the rural Washington loan fund, the site closure account, the skilled nursing facility safety net trust fund, the small 3 4 city pavement and sidewalk account, the special category C account, the special wildlife account, the state employees' insurance account, the 5 state employees' insurance reserve account, the state investment board 6 7 expense account, the state investment board commingled trust fund 8 accounts, the state patrol highway account, the state route number 520 9 civil penalties account, the state route number 520 corridor account, 10 the state wildlife account, the supplemental pension account, the Tacoma Narrows toll bridge account, the teachers' retirement system 11 12 plan 1 account, the teachers' retirement system combined plan 2 and 13 plan 3 account, the tobacco prevention and control account, the tobacco 14 settlement account, the transportation 2003 account (nickel account), the transportation equipment fund, the transportation fund, the 15 transportation improvement account, the transportation improvement 16 17 board bond retirement account, the transportation infrastructure 18 account, the transportation partnership account, the traumatic brain 19 injury account, the tuition recovery trust fund, the University of Washington bond retirement fund, the University of Washington building 20 21 account, the volunteer firefighters' and reserve officers' relief and 22 pension principal fund, the volunteer firefighters' and reserve 23 officers' administrative fund, the Washington judicial retirement 24 system account, the Washington law enforcement officers' firefighters' system ((plan 1)) retirement account, ((the Washington 25 26 law enforcement officers' and firefighters' system plan 2 retirement 27 account,)) the Washington public safety employees' plan 2 retirement account, the Washington school employees' retirement system combined 28 29 plan 2 and 3 account, the Washington state economic development 30 commission account, the Washington state health insurance pool account, the Washington state patrol retirement account, the Washington State 31 32 University building account, the Washington State University bond 33 retirement fund, the water pollution control revolving fund, and the Western Washington University capital projects account. Earnings 34 derived from investing balances of the agricultural permanent fund, the 35 36 normal school permanent fund, the permanent common school fund, the 37 scientific permanent fund, and the state university permanent fund 38 shall be allocated to their respective beneficiary accounts.

p. 27 SB 6563

(b) Any state agency that has independent authority over accounts or funds not statutorily required to be held in the state treasury that deposits funds into a fund or account in the state treasury pursuant to an agreement with the office of the state treasurer shall receive its proportionate share of earnings based upon each account's or fund's average daily balance for the period.

- (5) In conformance with Article II, section 37 of the state Constitution, no treasury accounts or funds shall be allocated earnings without the specific affirmative directive of this section.
- NEW SECTION. Sec. 22. Section 1 of this act is necessary for the immediate preservation of the public peace, health, or safety, or support of the state government and its existing public institutions, and takes effect immediately.

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